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     UNITED STATES DISTRICT COURT
     SOUTHERN DISTRICT OF NEW YORK
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     In re Terrorist Attacks on
     September 11, 2001
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                                              New York, N.Y.
                                              July 30, 2015
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                                              11:00 a.m.
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     Before:
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                         HON. GEORGE B. DANIELS,
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                                              District Judge
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(Case called)

THE COURT: Good morning, everyone. I know the court reporter has the appearance sheet and a seating chart. This is the way I'd like to proceed today. First of all, I understand from speaking with Magistrate Judge Maas there are no issues for him to address today, so I don't think he's expecting to see you this afternoon.

With regard to the motions that are outstanding, this is what I'd like to do. Let me go to the Hoglan motion for default. I think it would be useful to go through the same process, the same evidentiary hearing that we went through with the Havlish default motion. Basically, I have the voluminous papers, evidentiary documents that were submitted in support of the motion, but I think it would be useful to have the plaintiffs come in and summarize for the record the nature of that evidence, so there will be a clear record, and highlight the issues and the facts on which I need to make determinations. I'd like to do that, if possible, on August 17, at 10:30.

Mr. Lee? Who signed in for the Hoglan plaintiffs? I thought it was David Lee.

MR. HAILEY: Rich Hailey, your Honor, for Havlish.

THE COURT: OK. I'm sorry.

MR. LEE: I'm David Lee, your Honor.

THE COURT: I assume your firm and your offices are

going to be in a position to do that. Is that date sufficient for your purposes?

MR. HAILEY: Yes.

THE COURT: Let's plan on doing that. I've already started to review your submission and I'd be prepared to hear you on that date and I'll discuss it further if I have any questions and then immediately move forward to determine that motion.

MR. HAILEY: Your Honor, just for clarification, I assume you're referring to the Hoglan case.

THE COURT: Yes, Hoglan.

MR. HAILEY: Thank you very much.

THE COURT: Let me put that aside. Also, there is an outstanding motion, al-Swailem. Who is representing that defendant?

MR. KABAT: I am, your Honor.

THE COURT: I'm working on a draft now of the decision in that case and I'm preparing to issue a decision sometime between now and the August 17 date. I should get you a decision on that within that time period.

What I'd like to do is hear the parties on any other issues that we can address either now or after argument on the latest motion that categorizes the issues of sovereign immunity. I'd like to hear from the parties on that. I think it's reasonable to expect that within the next 60 to 90 days, I

can go ahead and resolve that, given the nature of what's been submitted. I know that we can discuss the further averments that have been submitted. I think there's a 100-page submission, several hundred paragraphs. We'll discuss that in the context of the motion and then I'll be prepared to resolve that motion in that period of time.

Before I hear, and I guess I should hear first from the defendants on that motion, is there anything we should address or raise, any other issue that we can quickly put aside before we go through the motions?

MR. KREINDLER: Good morning, your Honor. First let me say today a number of the family members of some of the people who were killed on 9/11 are here, including John and Kathy Ashton, whose names you've read thousands of times. They've been here through some of the first conferences with Judge Schwartz and then Judge Casey and then with your Honor, and I just wanted to take not more than a minute to kind of introduce them en masse to your Honor. And I don't want to take any time now, but when oral argument is done, if your Honor would permit three to five minutes on what we're doing with Iran and what we see coming up in the next few months, I think that would be helpful. But I don't want to delay the main event. Sean Carter is going to be arguing for us.

THE COURT: Yes.

MR. KELLOGG: Good morning, your Honor. Michael

Kellogg, on behalf of the Kingdom of Saudi Arabia. Roy Englert is also here on behalf of the Saudi High Commission. He'll be available if the Court has any specific questions about the Saudi High Commission or if there's rebuttal. Otherwise, I would like to set aside the Saudi High Commission at the outset. That agency is in exactly the same posture as the Saudi Joint Relief Commission and the Saudi Red Crescent, both of which instrumentalities of the kingdom were dismissed by this COURT and their dismissals were affirmed by the Second Circuit under the whole tort doctrine under which they have to have committed a tort in the United States.

Like the Saudi Joint Relief Commission and the Saudi Red Crescent, the Saudi High Commission operated wholly outside the United States. They were formed to assist the victims of the Serbian genocide in Bosnia-Herzegovina. Having completed that mission, the agency no longer exists, but it never operated inside the United States and the plaintiffs have made no attempt to suggest or prove otherwise. Their only contention is that the Second Circuit is wrong on the whole tort doctrine, which is obviously not a cognizable issue before this Court. So the Saudi High Commission is clearly out and I want to focus my attention this morning on the allegations against the kingdom and explain why they, too, must be dismissed again as Judge Casey did, I guess it's nine years ago now.

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The plaintiffs brought this case in 2003. Their claim is that the Kingdom of Saudi Arabia, a close ally of the United States, launched an unprovoked attack against U.S. citizens on That is or would be tantamount to an act of war. U.S. soil. It is obviously an incredibly serious allegation and the FSIA rightly requires the plaintiffs to back it up before they're allowed to pursue discovery into their claims and seek discovery from a foreign sovereign. Foreign sovereigns are presumed immune from suit under the FSIA, and plaintiffs can only overcome that immunity by showing that they fall within one of the specified exemptions. Yet after 12 years and two trips to the Second Circuit, the plaintiffs still cannot do that. Indeed, they have not come close. The 9/11 attacks are among the most closely investigated events of United States There are congressional committees and independent history. commissions, the FBI, the intelligence agencies and the news media all spent exhaustive efforts investigating this. United States Government, of course, does not believe that the Kingdom of Saudi Arabia launched these attacks, nor does the FBI, nor do any of the congressional committees or the independent commissions or any of the other government agencies.

Plaintiffs claim repeatedly that all they have to do is allege it and that they are entitled then to discovery on their claims. They say their allegations have to be accepted

as true, but that is absolutely incorrect under the governing FSIA law of this circuit. I'll just quote briefly from the Second Circuit's decision in 2013 affirming the dismissals of the Saudi Joint Relief Commission and the Saudi Red Crescent. The court said there, and this is 714 F.2d at 114, "Once a defendant presents a prima facie case that it is a foreign sovereign or instrumentality of a foreign sovereign," there is no question here that we have established that case, "the plaintiff has the burden of going forward with evidence showing that under exceptions to the FSIA immunity should not be granted."

Evidence, they have to present evidence. Conclusory allegations, speculation, innuendo and supposition, even if contained in piles and piles of documents, is not enough. Plaintiffs have the burden of coming forward with admissible concrete evidence, competent evidence showing that they fit within one of the exceptions, and they've utterly failed to do that. None of the material that they've submitted enables them to meet the substantive standards of the FSIA. They're out under three different theories:

First, under the entire tort rule, which the Second
Circuit affirmed and is controlling in a decision affirming the
dismissal of the Red Crescent and the Saudi Joint Relief
Commission; second, they're out under the discretionary
function exception, as Judge Casey found in 2005, a ruling

that's never been questioned in the Court of Appeals; and, third, express textual causation requirement in the FSIA because they do not come remotely close to showing that Saudi Arabia caused the 9/11 attacks, as Judge Robertson found in the very initial decision in this case in Burnett in 2003.

I'd like to walk through each of those three grounds for dismissal. The entire tort rule is the law of this circuit after the Saudi Red Crescent and the Saudi Joint Relief Commission decisions. It requires a tortious act by an official or employee of the government in the United States acting within the scope of his employment. Plaintiffs have zero evidence or even competent allegations of any tortious act by any Saudi official or agent acting within the scope of his employment. They give us four names: Omar al-Bayoumi, Fahad al-Thumairy, Osama Basnan and Abdul Rahman Hussayen.

I will say at the outset each of those names was investigated in detail by the 9/11 Commission, by the recent review commission, by the FBI, and none of them found any competent evidence to indicate that they were agents of Saudi Arabia, that they acted to assist the hijackers, knowing their plans to hijack the planes and crash them into the twin towers.

Let's start with Bayoumi. First of all, there's no evidence that he was even an intelligence agent. At the time he was here, he was officially seconded to Dallah Avco, a private company. His job in Saudi Arabia was to work for the

civil aviation division of the kingdom. He was seconded to

Dallah Avco as part of a contract. His salary was paid by

Dallah Avco, although they were reimbursed for that pursuant to

the contract with Dallah Avco.

Now, plaintiffs spent a lot of time arguing that he was really an employee of the kingdom even though he was officially working for Dallah Avco. That's completely irrelevant. I'm not sure it's correct or not under Saudi law, but it's irrelevant because they can't suggest that he did anything within the scope of his employment, even as a civil aviation employee, that aided the hijackers or that assisted in the 9/11 attacks. The 9/11 Commission and the FBI both found that there was no evidence — no evidence, those are the exact words they used — that he was a Saudi agent, intelligence agent, that he materially assisted the hijackers or that he had any knowledge of the attacks.

The 9/11 review commission, just in March of this year, looked over everything again and concluded that nothing had changed in that respect.

THE COURT: Bayoumi was an employee at the time of the alleged acts at issue.

MR. KELLOGG: He was technically an employee of Dallah Avco, which was a private company, but he was employed pursuant to a contract with the civil aviation.

THE COURT: But I thought he was also a government

1 employee. MR. KELLOGG: That's what they argue, that because he 2 3 was seconded, because his salary was reimbursed, that he was 4 still an employee of civil aviation. 5 THE COURT: I'm asking you. Was he an employee of 6 civil aviation? 7 MR. KELLOGG: No, he was technically an employee of 8 Dallah Avco at that time, your Honor. 9 THE COURT: How do you define the distinction if he 10 was paid by civil aviation? 11 MR. KELLOGG: Because his salary was paid by Dallah 12 Avco. 13 THE COURT: I thought ultimately that salary was 14 reimbursed. 15 MR. KELLOGG: The salary was reimbursed. THE COURT: So he was ultimately being paid by civil 16 17 aviation. 18 MR. KELLOGG: He was ultimately being paid by Saudi Arabia, but he was being paid to work in civil aviation. 19 20 have not suggested that any of his alleged actions were within 21 the scope of that employment, which is a separate issue. 22 THE COURT: Those are two different issues. 23 understand both those arguments, but I'm trying to figure out 24 whether or not there's a genuine argument to be made that he's

not an employee of the Saudi Arabian government.

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the question.

employed to do.

MR. KELLOGG: There's an argument to be made that because his salary was ultimately paid by the Saudi government that you could consider him an employee of civil aviation, but that does not make him a Saudi intelligence agent. It does not mean that the scope of his employment, if you attribute that employment to civil aviation, had anything to do with assisting the hijackers or knowing of their activities.

THE COURT: How do I determine that?

MR. KELLOGG: I'm sorry?

THE COURT: How do I determine that? How do I determine whether or not that wasn't within the scope of his employment, that that wasn't what he was employed to do?

MR. KELLOGG: I'm sorry, your Honor. I didn't catch

THE COURT: That that wasn't part of what he was

MR. KELLOGG: His contract was to assist Dallah Avco in projects for the civil aviation division. There is no suggestion, and the FBI found and the 9/11 Commission found, that there was no evidence that he was either an intelligence agent, that he materially assisted the hijackers or that he knew what the hijackers were up to.

THE COURT: And his contract was with what entity?

MR. KELLOGG: I'm sorry. His contract? The

plaintiffs have a copy of this contract. They have full

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aviation.

discovery from Dallah Avco. They have all his employment records through Dallah Avco. They haven't come up with anything to suggest that. THE COURT: Is that a Dallah Avco contract, or is that a civil aviation contract, or is that a Saudi Arabian government contract? What's the nature of the contract? Who is the contract technically with? MR. KELLOGG: They have these employment records from Dallah Avco, which include the contract between Dallah Avco and civil aviation. THE COURT: Right. MR. KELLOGG: Pursuant to which he was working for Dallah Avco at that time. THE COURT: But when you say his contract, his contract was with whom? MR. KELLOGG: His contract at the time of the 9/11 attacks, actually, he was out of the United States by then, but his contract, his employment contract, was with Dallah Avco. THE COURT: And is the Saudi Arabian government or civil aviation a party to that contract? MR. KELLOGG: There's no question he was only working for Dallah Avco because civil aviation asked Dallah Avco to employ him as part of Dallah Avco's contract with civil

THE COURT: Again, I'm trying to figure out where

you're drawing the distinction that he is not either a civil aviation employee pursuant to a civil aviation contract and/or a Saudi government contract. As they say, I have four parties. I have Bayoumi, I have civil aviation, I have the Saudi Arabian government, and I forget now the company that you say he was working for. Why do you say he's only an employee of that one company, to the exclusion of the other two?

MR. KELLOGG: Your Honor, I don't think there's any dispute about the underlying facts. All the employment contracts have been provided. He was a long-term employee of civil aviation. He was seconded to Dallah Avco pursuant to a contract between civil aviation and Dallah Avco. His salary was paid by Dallah Avco, but it was reimbursed by civil aviation. Whether that makes him an employee at the time technically of Dallah Avco, which I believe it does, or civil aviation I don't think actually matters for purposes of this argument because the plaintiffs would have to show that he was doing something pursuant to and within the scope of his employment to aid the hijackers, knowing about their planned attack.

THE COURT: Before you go to them, my last question will be how you would characterize the difference in his relationship with civil aviation and the Saudi government before, during and after this contract.

MR. KELLOGG: Before he was definitely an employee of

civil aviation.

THE COURT: Right.

MR. KELLOGG: Which is an agency of the Saudi government.

THE COURT: Did that status ever change?

MR. KELLOGG: It did in the sense that there was a period in which he was seconded to Dallah Avco and hence technically became an employee of Dallah Avco during that period.

THE COURT: Is it your argument he's no longer an employee of civil aviation at that period?

MR. KELLOGG: It was clear he was going to go back to the civil aviation at the end of the secondment.

THE COURT: That's my question. What was his relationship? Was he an employee of the Saudi Arabian government at that period of time? You argue that he was an employee of the Saudi Arabian government and civil aviation prior to this contract, and I assume you take the position that he was an employee of civil aviation of the Saudi Arabian government after this contract.

MR. KELLOGG: Yes.

THE COURT: I'm trying to understand what you say his status was vis-a-vis civil aviation and the Saudi Arabian government during the period of this contract. Are you saying that he was an employee before and an employee after but was

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not an employee during the period of this contract? MR. KELLOGG: I would say during the period of the contract, he was technically an employee of Dallah Avco. THE COURT: I know, but that doesn't answer my question. He could be an employee of Dallah Avco and an employee of the Saudi Arabian government at the same time. MR. KELLOGG: No, I don't think he was an employee of the Saudi Arabian government at the same time, your Honor. THE COURT: And you say he was an employee before this contract and an employee after this contract? MR. KELLOGG: Correct. THE COURT: And your argument that he wasn't an employee is not because there's anything that says he's no longer an employee, it's because they contracted to have him do work for the other entity. MR. KELLOGG: Correct. THE COURT: And that work was different work than he had been doing previously and afterwards for the Saudi Arabian government and civil aviation. MR. KELLOGG: Yes, he was actually pursuing education, pursuing a higher degree in the United States. THE COURT: All right. MR. KELLOGG: But, as I say, my principal argument is that whether you characterize it one way or another doesn't

actually matter because they can't show that he was an

intelligence agent, which they'd have to do, because clearly sponsoring the 9/11 attacks would not be within the scope of his duties with Dallah Avco or civil aviation.

THE COURT: But it's difficult for me to understand any job that that would be within the scope of his duties.

MR. KELLOGG: That's absolutely correct, unless you were an intelligence agent specifically charged to do that.

THE COURT: He could be a civil aviation agent specifically charged to do that. I don't think an intelligence agent necessarily means that within the scope of their employment, blowing up the World Trade Center is part of the job.

MR. KELLOGG: There is no evidence whatsoever, as multiple commissions and the FBI found, that he materially assisted the hijackers or that he knew what they were up to, and I think those are the dispositive facts here. The only evidence that plaintiffs present to the contrary is an exhibit that describes the possibility that Bayoumi could be a Saudi agent is no more than speculation. Now, they asked Senator Graham to say, Well, I was part of these commissions, I looked at this, and I think he might have been an agent, but he has no personal knowledge. His affidavit is not admissible in that regard, and his own book notes, and I quote from the book, "The FBI's concluded that al-Bayoumi was not a Saudi intelligence officer." And even Senator Graham concedes, and I will quote,

"There is no evidence that Bayoumi knew what was going on."

There was no material assistance given to the hijackers. The FBI found that, the independent commission found that, the review. And there's no claim that he knew what was going on, no valid evidence to that effect. The FBI interviewed him. They let him go, and they concluded that he was not involved in the 9/11 attacks.

The same thing is true of Thumairy, who was an employee of the embassy in the United States. There is no evidence or even allegation that Thumairy did anything whatsoever to help the hijackers. Again, the 9/11 report, at 217, claims no evidence to support such claim.

THE COURT: My focus is really on not whether there's no evidence but whether the accusations that are made in the complaint about their activity, whether there is a factual basis for those allegations. Bayoumi is accused of meeting with the hijackers and is accused of offering to assist the hijackers to settle in the United States and find them an apartment and provide them financial support. I mean, there are specific allegations, which I assume you would agree if there was a factual basis for those allegations, those would be sufficient allegations.

MR. KELLOGG: I would distinguish that, your Honor, because even if you look at the allegations, we said he met them at a restaurant, that he introduced them around. He

helped them find an apartment, that when they couldn't write a check, he wrote a check for them and was immediately reimbursed. None of that adds up to any indication that he was assisting them in order to do the 9/11 attacks or that he knew what was going on. Their own star witness, even though he has no personal knowledge, Senator Graham, admits that there's no indication that Bayoumi knew what was going on. There would have to be knowledge, and not only is there no competent, nonspeculative, nonconclusory allegation that he had knowledge, there's absolutely no evidence in the huge pile of materials that they've presented that suggests that.

THE COURT: OK.

MR. KELLOGG: And Bayoumi has been so thoroughly investigated by the FBI and the various congressional reports and the department of justice and they have all concluded that there is no evidence. Now, I don't cite those materials as conclusive, as an exoneration. I cite them for two reasons: one, to make the Court skeptical of mere allegations and conclusory allegations to the contrary put in by plaintiffs; and second, to hold them to their obligation under the FSIA to come forward with concrete admissible evidence that indicates that an FSIA exception applies, and that would mean that Bayoumi was knowingly acting to assist the hijackers in completing the 9/11 attacks, and there is absolutely nothing in the record to suggest that and, therefore, no basis for going

on and allowing these allegations to continue.

I'm not sure if the Court is mainly interested in Bayoumi. I'm happy to talk about Thumairy.

THE COURT: I'm just using that as an example. You were saying there's no evidence that he was involved at all. There are clearly allegations he was involved.

MR. KELLOGG: Correct, your Honor.

THE COURT: The question for me is not whether there is a lack of allegations, it's whether there is a basis for me to conclude that they've come forth with evidence and that evidence is sufficient to demonstrate the exception here that they say should apply to immunity, so I can't ignore their allegations. I have to examine whether or not, given what's been put before me, there's a reasonable basis, factual basis, to say that there's either direct evidence or circumstantial evidence that would support the claim that these individuals knew the hijackers, were directly involved with assisting the hijackers, and that direct evidence or logical conclusion, given the nature of the activity that they say they have evidence of, that the nature of that activity one could either directly conclude or infer that their actions were to support the hijackers in committing these acts.

MR. KELLOGG: Understood, your Honor. I would suggest that plaintiffs' allegations being conclusory and speculative wouldn't even pass muster under Twombly and Igbal, but they

certainly don't pass muster under the higher standard of the FSIA, which says they have to come forward with actual competent admissible evidence.

I'll move on to the other three supposed agents.

There was Thumairy, who was an employee of the Saudi embassy at the time, but there is absolutely no evidence or allegation, even, that he did anything whatsoever to help the hijackers.

Plaintiffs only point to one conversation that he had with Bayoumi before Bayoumi met with the hijackers, but there's no allegation as to why that conversation took place or what was discussed or whether he gave any instructions to Bayoumi whatsoever. Even former Senator Bob Graham admits that what the two men talked about is completely unknown, and even if they could show that he provided any assistance, they can't show that it was within the scope of his employment and that he was acting at the behest of the Saudi government.

Then there's Mr. Basnan. Again, the 9/11 report, at 516, note 24, says there's no evidence that he worked for the Saudi government or that he did anything whatsoever to help the hijackers. He was interviewed by the FBI and he was cleared. The only theory they have, which is unsupported by any competent evidence, is that money was channeled from Basnan to Bayoumi through checks written to assist Basnan's wife, who was suffering from thyroid cancer. But there's no evidence and not even an allegation that that money went from Bayoumi to the

hijackers.

As for Abdul Hussayen, who is deceased, there's no evidence that he was an official of the Kingdom of Saudi Arabia at the relevant time period. In fact, his declaration says exactly the opposite, that he was retired and working in various private charitable organizations. There's no allegation or evidence that he did anything to help the hijackers. He was interviewed and cleared by the FBI, and the big allegation that plaintiffs made in the Second Circuit, which is that he changed hotels in order to stay with the hijackers, which the Second Circuit said might be suspicious, there's no evidence of that either. All they cite is a newspaper article which indicates that he stayed at this hotel, but there's no evidence whatsoever about him switching hotels to stay with the hijackers.

In none of those four cases is there anything to suggest that these were agents of Saudi Arabia, directed by the government of Saudi Arabia, to provide material assistance to make the 9/11 attacks possible. That's the whole tort rule. They have to have committed a tort in the United States, and they cannot satisfy that allegation.

The discretionary function, this mainly applies to the allegations of support to charitable organizations which then in turn supposedly gave money to al-Qaeda. Judge Casey already dismissed on discretionary function grounds that deciding what

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charitable organizations to support or not support is a governmental activity. That ruling has never been questioned by the Court of Appeals, so it's still a valid ruling. And their only other argument in this case is that, Well, there are various charities that did operate, like al-Haramain, in the United States, and those charities were alter egos of the kingdom, but there's absolutely no allegation or evidence that any of the day-to-day operations of any of these charities, which were not even governmental agencies, these are private charities. These are NGOs. If they'd been governmental charities, Muslim World League, IIRO, WAMY, al-Haramain, they would have been dismissed by now under the FSIA. They're not even governmental instrumentalities, and there's no allegation that the government of Saudi Arabia plays any role in the day-to-day operations, which is what's required under Supreme Court and Second Circuit precedent in order to pierce the veil and hold that they're an alter ego of the kingdom. So the two big prongs that they have, the agents and the charities, both fail on the record before this Court.

Finally, there is the causation issue. The standard of causation under the FSIA, which requires that the injuries and deaths be caused by the tortious act of that foreign state, it has to be some sort of fairly direct but-for causation, as Judge Robertson held initially in this case in the <u>Burnett</u> ruling in 2003.

The question before this Court is whether there's any evidence to suggest that but for the kingdom or the Saudi High Commission's actions the twin towers would still be standing today, that these attacks would not have taken place, and the answer is clearly no. Plaintiffs have no evidence of any misconduct whatsoever, and looking at the causation issue makes it clear just how irrelevant the bulk of materials that the plaintiffs have presented to this Court are. There are dozens of paragraphs about what happened in Afghanistan in the 1990s. They have dozens of paragraphs criticizing the kingdom's religious officials and religious beliefs. They have dozens of paragraphs about things that happened in the Philippines or in Bosnia. They have testimony of Moussaoui.

The Court may recall that they received three extensions of time to file their briefs in this case because they wanted to get the testimony of Moussaoui before this Court which was going to blow the case wide open. They put the testimony and there's absolutely nothing in there that links Saudi Arabia to the 9/11 attacks, any sort of causation between the two. It's all about things that were happening in Afghanistan. It's all about donations to al-Qaeda. Actually, it wasn't even called al-Qaeda then in the 1990s, and it's about a rather bizarre plot to blow up Air Force One that they draw no connection with to the 9/11 attacks, not the slightest attempt to tie any of this vast, colorful filler to the 9/11

attacks.

Finally, your Honor, and I'll be brief on this, I just wanted to talk about jurisdictional discovery and why the Court should not order jurisdictional discovery. First of all, I'm going to give four reasons:

First, the plaintiffs have not satisfied the FSIA threshold for obtaining discovery from a foreign sovereign, which is to present enough evidence to create a factual issue that one or more exceptions to the FSIA applies. There's a huge danger in subjecting a foreign sovereign to discovery in U.S. courts based on conclusory allegations, and the Second Circuit in this case, in <u>Virtual Countries</u>, Judge Robertson has made it very clear that the plaintiffs' allegations are insufficient. They have to have concrete evidence that one of the exceptions applies.

Second, jurisdictional discovery, if it takes place, has to be limited, and I'll quote here from the <u>EM Limited</u> case, a Second Circuit decision, it has to be limited to "specific facts crucial to an immunity determination." Plaintiffs have waived any effort to seek such discovery by failing to identify any such material facts, either back in 2005 or now. Even today, all they have is a footnote, a footnote which is incapable of preserving an issue, saying if the Court decides that any issues are important, we would like discovery. In other words, they're going for all or nothing.

They don't want jurisdictional discovery, they want complete merits discovery. In the 587 paragraphs of their allegations, they have not focused their attack on any specific issues of material fact that they've been able to call into question. Essentially, their approach is an admission that they have no such evidence sufficient to get out of the gateway threshold for FSIA discovery.

The third point I'd like to make is discovery would be futile in this case because the case has already been thoroughly investigated. The four alleged agents that they discussed, Bayoumi, Basnan, Thumairy and al-Hussayen, were all interviewed by the FBI. We all know what they would say. Plaintiffs have had the benefit, too, of discovery of the nongovernmental charities, and it's still clear that they haven't come close to anything that would prove their alter ego theory or their agency theory.

The fourth reason is all that's left to the plaintiffs at this point is a general fishing expedition of the Saudi government files and in particular its intelligence files because they will want us to try to prove a negative, that none of these people are agents, intelligence agents, of Saudi Arabia. Now, nothing of the kind has ever been permitted in a U.S. court, nothing that would open up such files and enable broad-ranging discovery of a foreign sovereign. It would trench on the comity that's afforded to foreign sovereigns as

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another judge in this district in the Freund case indicated in refusing to open up sealed records of the French government concerning the Holocaust and World War II. The United States obviously would never permit such discovery of its own files. Suppose, for example, that in Russia people were to claim that attacks by Chechnyan separatists in Russia were somehow caused or sponsored or aided and abetted by the United States and therefore they should have access to CIA files to find out whether certain people were or were not agents, certain people did or did not aid and abet those attacks. The United States would never allow that, your Honor, and we should not be in a position as a matter of comity of saying that a foreign government should open up its files to the plaintiffs in this case, not, certainly not, when their allegations are conclusory and when they have failed after 12 years to overcome the findings of independent commissions, the FBI, etc., that Saudi Arabia was not responsible for these attacks.

THE COURT: Thank you.

MR. CARTER: Good morning, your Honor. Sean Carter, on behalf of the plaintiffs.

I'd like to just begin by clarifying what this case is actually about, your Honor. The case is about whether or not operational-level agents of the Saudi government in the United States provided direct aid and assistance to the September 11th hijackers, in particular two of them named Nawaz al-Hazmi and

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Khalid al-Midhar, in furtherance of the September 11 plot, and whether or not charity alter egos of the government provided the overwhelming resources that enabled al-Qaeda to acquire the global strike capabilities it employed to deadly effect on September 11. And on both of those points, your Honor, the record presently before this Court contains extensive, thorough, detailed, well documented, well supported and compelling support in form of both facts and evidence in support of both of those propositions. The kingdom's effort to obtain dismissal at this point amounts to no more than a plea that the Court simply ignore wholesale all of the facts and evidence of record. It rests on a rather remarkable suggestion that plaintiffs, in a prediscovery jurisdictional context, are required to come forward and prove their claims conclusively through direct and admissible evidence, without the benefit of discovery and in an environment where the foreign state defendant has not even bothered to come forward with competent evidence to challenge a single one of the factual allegations, and that simply is not how it works, your Honor.

There are a myriad of problems with the procedural construct they've intended to invent here, the most fatal of which is that the Second Circuit Court of Appeals has already considered it in the context of both the appeals it decided in 2008 and 2013, rejected their formulation of the burdens and standard of review, and specifically held that plaintiffs are

entitled to have their factual allegations accepted as true and to have all inferences drawn in their favor in deciding motions to dismiss in this case by the Saudi government and its instrumentalities.

Now, the issue was first presented to the Second Circuit, your Honor, in the context of appeals decided in 2008, which as your Honor will recall concerned the Saudi High Commission and kingdom specifically. In the context of that appeal, plaintiffs identified four issues for which they sought resolution from the Second Circuit, one of which was whether or not plaintiffs were required to come forward with particularized proofs or evidence in support of their allegations at the motion-to-dismiss phase, as the kingdom and as HSC had argued, or instead entitled to have the allegations in their complaint accepted as true.

In issuing its decision, the Second Circuit very clearly resolved the issue in plaintiffs' favor citing its own decision in <u>Garb v. Poland</u> and holding specifically that "the complaints, which we accept as true at the pleading stage, allege the facts set forth below." It then proceeded to credit the factual allegations of plaintiffs' pleadings, including those concerning the activities of the government's charity alter egos. It acknowledged and credited the allegations that the acts of those charities were attributable to the government, and it complemented the allegations concerning

their involvement in supporting al-Qaeda by saying that they included a wealth of detail conscientiously cited to published and unpublished sources.

The Second Circuit again rejected the formulation that the kingdom is attempting to relitigate today in its 2013 decision concerning the Saudi Joint Relief Committee and the Saudi Red Crescent in which it indicated in its statement of the standard of review that its "review of the district court decision proceeded by accepting all material facts alleged in the complaint as true and drawing all reasonable inferences in the plaintiffs' favor."

Now, your Honor, there is a host of other problems with the kingdom's articulation of the burden and standard of review.

THE COURT: Remind me. I don't remember it being in the specific context of sovereign immunity.

MR. CARTER: Your Honor, both of those decisions, the Saudi Joint Relief Committee and the Saudi Red Crescent decision, were foreign sovereign immunity decisions. The 2008 decision relating to the kingdom and Saudi High Commission was a motion to dismiss under the Foreign Sovereign Immunities Act. In fact, your Honor, the motion to dismiss that was decided by the Second Circuit in 2008 went up to the Second Circuit on a procedural posture that is identical to the one that is presently before this Court. As is the case now, the kingdom

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did not present any affirmative affidavits of its own to challenge any of plaintiffs' material factual allegations. All it did was urge that plaintiffs' allegations were in some way incompatible with the findings of the 9/11 Commission, which it claimed had fully exonerated Saudi Arabia and directly refuted plaintiffs' allegations. This issue has already been clearly resolved.

The other problem, your Honor, is that the kingdom simply fails to understand the nature of the burden-shifting regime under the FSIA. Any obligation to come forward with facts or evidence in support of the allegations, the well-pled allegations of the plaintiff's pleading, can potentially arise only after the foreign state defendant makes a competent challenge to a fact that is material to the resolution of the immunity issue, and now the courts have addressed how a foreign state must do that, and in particular the D.C. Circuit addressed this in its Kilburn decision and it said quite clearly "a foreign state defendant does not carry that burden simply by pointing to alleged inconsistencies between the plaintiffs' pleadings and the content of government reports," which is at best what the Saudi government is trying to do here. Instead, the defendant has to come forward with a specific affidavit making a concrete and particularized challenge to an allegation that is essential to the jurisdictional theory, and they simply haven't done that.

Your Honor, what we're left with is that this motion proceeds as other jurisdictional contests based on the factual allegations and other material of record and involves a straightforward application of the text of the Foreign Sovereign Immunities Act to those facts, and on that basis, there can be no question that plaintiffs have carried their burden at this stage of the litigation to present factual allegations demonstrating jurisdiction under the Foreign Sovereign Immunities Act tort exception, and I think in that regard, your Honor, a summary of the particular allegations and evidence of record relating to the activities of Saudi government officials, Omar al-Bayoumi and Fahad al-Thumairy, and the support that they provided to Nawaz al-Hazmi and Khalid al-Midhar is helpful to the Court's analysis, so I'll turn to that for a moment.

Al-Hazmi and al-Midhar were personally selected for the September 11 plot by Usama Bin Laden. Both had fought under al-Qaeda auspices in three countries, including Bosnia and Chechnya. Bin Laden thought that their battle experience would serve useful in the heat of the September 11 plot, but both Bin Laden and Khalid Shaikh Mohammed had serious reservations about their ability to carry out the mission assigned to them, most especially because neither spoke any English and neither had spent any time in the West, and so the likelihood that they could assimilate into the West and begin

to carry out their plot without detection by law enforcement presented a huge risk to the al-Qaeda plot.

They arrived in the United States in Los Angeles on January 13, 2000, and as the 9/11 Commission concluded in its report, they were ill-prepared for a mission in the United States. Their only qualifications for this plot were devotion to Usama Bin Laden, their veteran service and their ability to get valid U.S. visas. Neither had spent any time in the West and neither spoke much, if any, English. For all of those reasons, the 9/11 Commission expressly concluded that it was unlikely that Hazmi and Midhar would have come to the United States without arranging to receive assistance from one or more individuals informed in advance of their arrival.

Now, during the critical first two-week period they're in the United States, the 9/11 Commission confirms that they spend time at the King Fahad Mosque in Los Angeles. The imam at that mosque at that time is Fahad al-Thumairy, the Saudi government cleric working under the auspices of the Ministry of Islamic affairs office in the Los Angeles consulate. For his part, the 9/11 Commission confirms that Thumairy is an Islamic extremist and strict adherent to wahabbi ideology. They further indicated that Thumairy associated with a particularly radical faction within the local community, which included people supportive of the events of September 11, 2001, and even more to the point, that Thumairy maintained extensive ties to

terrorists which ultimately caused the State Department to ban him from the United States in 2003.

Now, on this point, the 9/11 Commission specifically acknowledges that the circumstantial evidence makes Thumairy a logical person to consider as a possible point of contact for Hazmi and Midhar at the time of their arrival in the United States. Thumairy then proceeds on February 1, 2000, just two weeks after the hijackers' arrival, to meet for an hour at the Saudi consulate with Omar al-Bayoumi, who is beyond dispute an agent of the Saudi government. Your Honor had an extensive exchange with Mr. Kellogg about this issue, and I'll turn to it in more detail in a moment, but there is at this point absolutely no dispute that Bayoumi is an agent of the Saudi government.

As Mr. Kellogg mentioned, we've been engaged in discovery with Dallah Avco, the government contractor that nominally employed Bayoumi. For its part, Dallah Avco has affirmatively told us in discovery that he was an employee at all time of the Saudi government and they merely served as a paymaster for him. They have indicated that they have no records pertaining to any work he performed because he wasn't performing any work for them. The full range of facts documented not only in the amended pleading but in the FBI reports revealed that Bayoumi didn't perform any work for Dallah Avco or anyone else to that effect, and that everyone

who had occasion to observe him felt he was an agent of the Saudi government of some type, that his role involved watching dissident Saudis in the United States and reporting on their activities to the Saudi embassy. His range of contacts document systematic contacts with the Saudi embassy and in particular the Islamic Affairs departments of the embassy in Washington and the consulate in Los Angeles, consistent with the views of the people who observed him that he was an agent working under the auspices working under the Ministry of Islamic Affairs and reporting to the Ministry of Islamic Affairs on his activities.

Following the meeting with Thumairy that morning,

Bayoumi proceeds immediately to a restaurant in the Los Angeles

area where he promptly meets the two hijackers who have just

arrived in the United States, Hazmi and Midhar.

THE COURT: Before you go beyond that, what are you specifically alleging that Thumairy did to assist the hijackers?

MR. CARTER: Your Honor, the allegation is very clear that Thumairy was the point of contact in the United States for the hijackers who needed a support network here and that he employed Bayoumi who was effectively reporting to his office in the Los Angeles consulate to help the two hijackers assimilate into the United States, to help them find lodging, to help them enroll in flight courses.

THE COURT: That's a general conclusory statement.

What specific role do you say Thumairy played? What he did do?

I mean, give me an example of something he did that would support that conclusion.

MR. CARTER: Your Honor, the circumstances that follow demonstrate, and the affidavits from the principal investigators, Senator Graham and Secretary Lehman, bear this out, they specifically affirm that Bayoumi was acting at the direction of the Saudi government.

THE COURT: I'm talking about Thumairy first. You said Thumairy was at the mosque and that he met with Bayoumi, but you don't tell me what you say he did to further the attack. What specific assistance are you alleging that he provided to the 9/11 attack?

MR. CARTER: Yes, your Honor. His specific assistance is to deploy Bayoumi to give them lodging, to help them find an apartment.

THE COURT: When you say deploy Bayoumi, again, those are conclusory statements. You are saying he did specifically what that assisted the hijackers, in what way?

MR. CARTER: Your Honor, we're saying that he was effectively in charge of Bayoumi as the representative of the Ministry of Islamic Affairs consulate and that in that capacity he had the authority to direct Bayoumi to engage in these activities.

THE COURT: You're accusing him of directing Bayoumi to do what?

MR. CARTER: To help the hijackers assimilate in the United States, to help them relocate to San Diego, which, as it happens, is the city where Khalid Shaikh wanted them to end up, even though they were arriving in Los Angeles, to ensure that they found lodging, to ensure that they were able to sign up for flight lessons.

THE COURT: All right, but that conclusion that these are the things that he directed Bayoumi to do, the factual basis on which you base that is the fact that he was at the mosque, that he met with Bayoumi. You don't have any evidence as to what conversations he might have had with Bayoumi or any contacts that he might have had with the hijackers.

MR. CARTER: Your Honor, as with any case involving a covert conspiracy involving criminal wrongdoing, the motivations of the actors have to be, and their state of mind has to be, inferred from the full spectrum of circumstantial evidence.

THE COURT: Sure.

MR. CARTER: Associated with their activities.

THE COURT: Yes, but, as I say, you would agree that it would be an unreasonable inference for me to draw that if you say based on what you know he went to Bayoumi and gave Bayoumi a bomb. I would say to you, That's interesting, but

what's the factual basis that you allege that when he met with Bayoumi he handed him a bomb. I'm asking it in that same context. What's the factual basis for you to allege that when he met with Bayoumi he said, Give lodging to the hijackers, assist them and give financial support to the hijackers so that they can carry out the 9/11 attacks? It suggests the inference that because of his role at the mosque and because he met with Bayoumi, one should conclude that these are the conversations that he must have had with Bayoumi?

MR. CARTER: Your Honor, it arises from the fact that the 9/11 Commission concluded he was the logical point of contact based on the circumstantial evidence upon their arrival.

THE COURT: I know, but the 9/11 report didn't have a factual conclusion that you're asking me to draw. They didn't specifically say that he met with Bayoumi and directed Bayoumi to provide assistance to the hijackers. You're not getting that from them. I'm trying to figure out whether or not there's any basis other than the things that I laid out in terms of his role at the mosque and relationship and meeting with Bayoumi. What's the factual basis that we can conclude that these are likely the conversations, directions, assistance that he was providing to the hijackers?

MR. CARTER: Yes, your Honor. We have affidavits from two principals of the investigations, Senator Bob Graham, who

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has viewed all of the intelligence and offered that conclusion, as well as from Secretary Lehman, who has specifically said that none of this can possibly be explained away as coincidental, that when you look at the full range of facts and evidence developed by the 9/11 Commission, the conclusion follows that al-Hazmi and Midhar knew who to go to.

THE COURT: What are they basing that on factually?

Because that's not the conclusion of the majority of the

commission.

MR. CARTER: No, your Honor. With regard to the conclusion of the commission, your Honor, the historical accounts make clear that the staff investigators who handled this aspect of the investigation felt that they had documented a direct link between the Saudi government and the September 11 plot based on the explosive material they had uncovered concerning the activities of Fahad al-Thumairy and Omar al-Bayoumi. They included affirmative allegations of that effect in a draft of their report, but they were removed at the 11th hour by the senior staff. Now, the senior staff of the commission removed them because they determined that as a political matter the commission should not include an allegation, an affirmative allegation, of foreign government involvement in the September 11 attacks unless it could prove it with 100 percent certainty. Now, that is a far different standard than applies in a preliminary pleading posture in a

civil proceeding.

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THE COURT: I'm trying to understand. What are you implying that they had factually that we don't have before us?

MR. CARTER: Your Honor, I think factually what they had is, first of all, the fact that the hijackers went to the mosque to visit the imam; second of all, that he has documented terrorist connections; third of all, that he has the meeting with Bayoumi in the morning and Bayoumi improbably travels to the exact location where the hijackers are and proceeds to then provide them with the exact forms of support the al-Qaeda leadership thought they so desperately needed in order to carry out their assignment; that Bayoumi then proceeds to also connect them with Anwar al-Aulaqi, another radical cleric who would rise to become a senior member of the al-Qaeda leadership, and that throughout this entire period, Bayoumi is receiving checks from Osama Basnan, another Saudi agent, who according to the FBI, is an ardent Usama Bin Laden supporter, and that collectively what all of this evidence shows places Fahad al-Thumairy and Omar al-Bayoumi at the very center of a network of radical extremists with documented terrorist ties who come immediately to the aid of the 9/11 hijackers upon their arrival in the United States; that they do that under circumstances where the 9/11 Commission says that those hijackers were ill-prepared for a mission in the United States and unlikely to have come here without arranging for a network

of assistance in advance and proceed to provide the exact forms of support that they need in order to carry out their mission.

THE COURT: Let me put it in the context of the three things that you have to demonstrate. Define for me what you say is the tort.

MR. CARTER: Your Honor, the tortious act is the assistance that they arranged and provided through Bayoumi to the hijackers to help them get settled in the United States.

THE COURT: Wouldn't Bayoumi have to have provided that assistance rather than asking someone else to provide that assistance to qualify as being someone who had provided a government official who was provided assistance and was himself involved in the tortious act?

MR. CARTER: Your Honor, the theories that are the predicate to the claims encompass secondary theories of liablity, like conspiracy theory and aiding and abetting.

Certainly if Thumairy agreed to participate by agreeing to help the hijackers find someone to help them relocate, he would have committed a tortious act.

THE COURT: Hasn't the court already said that secondary liablity is not sufficient, that it can't be that they helped someone else commit the tortious act; they have to have committed the tortious act as a government employee in the United States?

MR. CARTER: Your Honor, that's not the holding of the

Second Circuit in this case, and I think its ruling with regard to Dallah Avco more than demonstrates that principle and also the sufficiency of everything that's alleged here as to the Saudi government. The Second Circuit reinstated the claims against Dallah Avco, which were predicated on the argument that they engaged in tortious conduct directed at the United States by providing a ghost job to Omar al-Bayoumi, which he then used to conceal his activity and thus enabled him to provide support to the September 11 hijackers, and the Second Circuit endorsed those as providing a sufficient nexus to the September 11 attacks to go forward.

Now, Dallah Avco is further removed from the assistance to the hijacker than either Thumairy or Bayoumi, for certain. Their tortious act involves only providing a cover job to him. These individuals are alleged to have directly assisted them in helping the hijackers get settled.

THE COURT: Also, didn't the U.S. government, the justice department, in opposition to the request for certiorari in the United States Supreme Court, specifically take that opposite position?

MR. CARTER: No, your Honor. The position the government took in what amounted to a footnote is that there were allegations that there were agents in the United States assisting the hijackers, but perhaps they were insufficient under the Twombly/Igbal pleading rule.

THE COURT: Didn't they specifically urge the court not to take it because there was no third-party agent, there's no third-party agent liablity?

MR. CARTER: No, your Honor. They urged the court not to take it on the basis that although they acknowledged that the Second Circuit had committed error in the basis of its original ruling, they thought that there were other potential bases on the record that existed at that time to affirm the dismissals below. Now, part of that turned on their view of the sufficiency of the allegations relating to Bayoumi. The difference, your Honor, is, first of all, with respect to the department of justice, it was an amicus brief and they raised the issue in a footnote. It's unclear exactly what record they were looking at, but they certainly weren't looking at the record that's presently before the Court. They did not have the benefit of the affidavits of the 9/11 Commission members, who have affirmatively endorsed plaintiffs' theories on the basis of the evidence that they've seen.

They don't have the benefit of Senator Graham in his capacity as chair of the 9/11 Commission, which specifically endorsed plaintiffs' theories on the basis of the evidence and intelligence he has seen. They don't have the benefit of knowing that the historical account of the 9/11 Commission confirms that the individual staff members who conducted this investigation felt that they had documented a strong and direct

connection between the Saudi government and the September 11 plot, all of which adds additional support and certainly is sufficient to sustain the plausibility of the allegations.

THE COURT: I'm not sure that it's sufficient for me to simply rely on their opinions. I have to rely on the facts which would support such a thing. Senator Graham can't just say I reviewed all the evidence and I think that they were involved. I have to know what it is logically that would make him, you or I lead to that conclusion.

MR. CARTER: Your Honor, there is ample support for that in the averment, which identifies all of the range of interactions between these principals, the Saudi government agents in southern California and the hijackers, as well as all of the FBI reports, the original FBI reports which documented these connections as well and provide the specific factual detail showing the sequence of the meetings, the timings of the interactions, the details concerning the terrorist activities of the Saudi government agents and their connections. All of that material is in the record, and it is that kind of evidence that those principals of the investigations were relying upon.

Now, their views of the evidence, your Honor, you may not have to accept them as gospel at this stage.

THE COURT: I need to know on what basis they have that view because if somebody else left the room and said I have the opposite view, I can't give that any evidentiary

weight.

MR. CARTER: Again, your Honor, and that's the issue, we're not required to come forward with affirmative and admissible evidence at this stage.

THE COURT: That's not evidence at all. It's not even inadmissible evidence, simply because someone in this room thinks that. I have to know why they think that, not just because they say, Well, I saw some stuff that you haven't seen and it's my opinion that this is what happened, particularly when it's not the view taken by the commission.

MR. CARTER: Your Honor, again, this idea that the 9/11 Commission didn't endorse this and that they refuted this is incorrect. They actually go out of their way to make clear that they weren't making any pronouncement on this issue. They specifically say we can't say affirmatively whether or not the meeting between Bayoumi and the hijackers happened by coincidence or by design. Again, they also acknowledge that the circumstantial evidence supports the conclusion that Thumairy was the logical point of contact, but based on the standard that they assigned to themselves requiring 100 percent certainty on the basis of direct evidence, they declined to make any affirmative findings on these points.

THE COURT: The findings aren't what's critical. It's what evidence leads to those conclusions. As I say, it's not as compelling even if the commission said it's our opinion that

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they were involved. I would still have to say what do you base that opinion on. Is it on some evidence that I can review in your analysis, or is it based on some secret information that you have that I don't get a chance to see? It can't be simply because member A believes this because they were on the commission. It's got to be, OK, what was before the commission that would lead a reasonable person to come to that conclusion.

MR. CARTER: Correct, your Honor, and those materials are in the record. The memoranda for the record, for instance, of the interviews of Bayoumi, Thumairy and Osama Basnan are in the record. They detail the specific factual allegations about the series of interactions between these parties. In addition, they make absolutely and abundantly clear that the 9/11 Commission concluded that Thumairy lied systematically throughout his interview, as did Basnan, and that Bayoumi also lied on key points. And while the 9/11 Commission may have declined to draw any inferences from that, as an evidentiary matter even at trial a fact finder in a civil proceeding would be able to infer from the witnesses lying about a material fact evidence of quilt, affirmative evidence of quilt, and so the fact that they lied about these details in an effort to conceal their activity is itself affirmative evidence that is also in the record, your Honor.

THE COURT: All right. Let's assume that I give weight to all of the factual allegations and reasonable

inferences. My assessment, and you can tell me whether you disagree with it, is that I have to determine whether or not there are employees or officials of the Saudi Arabian government in the United States who were involved in tortious acts, those acts are entirely within the United States and that those tortious acts were not discretionary acts and those tortious acts caused the injuries that are at issue here. Is that a mischaracterization of what I'm assessing, or how would you differ with that?

MR. CARTER: Your Honor, I would differ only on two relatively modest points. The Second Circuit's entire tort rule does not require that every aspect of the tortious activity occur in the United States.

THE COURT: Then why do they call it an entire tort?

MR. CARTER: Look, your Honor, I think it evolved in other places.

THE COURT: They don't say substantially tort rule, they say the entire tort rule.

MR. CARTER: Your Honor, the specific language of their decision is rather conspicuous on this when they issued the Saudi Joint Relief Committee and the Saudi Red Crescent.

They made clear that the decisions turned on the fact that none of the tortious acts of those defendants were alleged to have occurred in the United States, and they specifically highlighted with italics that their decision was issuing only

because every aspect of the tortious activity had occurred abroad.

THE COURT: I know, but you're not arguing that the rule is that as long as some of the tortious acts were committed in the United States that's sufficient to meet the entire tort rule.

MR. CARTER: Your Honor, if we demonstrate that an agent of the Saudi government committed a tortious act in the United States, that is sufficient for purposes of the territorial requirement of the tort exception as identified by the Second Circuit.

THE COURT: It depends on what you define as the tortious act. It can't be "a" tortious act. It has to be "the" tortious act, doesn't it?

MR. CARTER: There could be multiple tortious acts, your Honor. Let me give you an example.

THE COURT: The tortious act that you're suing on.

MR. CARTER: Correct, your Honor.

THE COURT: What's the tortious act that is involved here? I assume that you mean the tortious act is that they provided financial support to the terrorists who were involved in the 9/11 attacks. I'm sorry. Let me restate that. They provided material support to the individuals who perpetrated the terrorist attacks on 9/11. That means that that entire act, under the entire tort doctrine, must have occurred in the

United States. So as part of your tort, one would argue that it can't be that they provided material support to the 9/11 attackers in the United States and outside the United States. That can't be the tort. The tort has got to be limited to that they provided material support, they directly provided material support in the United States to the 9/11 attackers, and they did so while they were employees or officials of the Saudi government. Would that be an incorrect statement?

MR. CARTER: Your Honor, the entire tort rule requires an entire tort in the United States. It doesn't require every tort committed by the foreign state in furtherance of the act to have occurred here, and there's a reason why. To hold otherwise would encourage bad actors of this nature simply to slip across the border to Canada, engage in one act of support of the terrorist attack and come back and then claim immunity because they also drove over the border.

THE COURT: I understand what you're saying, but it seems to me that it does require that the claim on which you're suing can't be the claim that they provided material support outside the United States. Now, that may be evidence of the material support that you're saying that they provided in the United States. It doesn't make it irrelevant. If you say I have significant evidence that they provided material support outside the United States to the hijackers, sure, that could further a determination that they did provide material support

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for the tort that you're suing on in the United States, but it can't constitute the tort you're suing on in the United States. What the court has said is that the tort that you're suing on in the United States has got to be wholly, irrespective of whether they did or didn't provide other support also outside the United States, the claim has to be one in which they were involved in a tortious act in the United States. Your claim has got to be, now, your evidence can be more, but your claim has got to be that they provided material support in the United States to these hijackers, and it can't be that, Well, even if I can't prove that they provided support in the United States, if I prove that they provided support outside the United States, then I have a claim; or if your claim necessarily has to be that they provided material support in and outside the United States, that's not a sufficient claim. That's not an The claim has got to be that they provided actual claim. material support in the United States. Would you agree with that or disagree?

MR. CARTER: Your Honor, I think the issue is that for purposes of the present motion, the question is whether or not the government of Saudi Arabia has carried its burden to demonstrate that we have not adequately alleged that a government agent committed a tort in the United States.

THE COURT: And the tort that's at issue has to be the tort that their acts were entirely in the United States.

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MR. CARTER: It has to form a basis of the claim that we are pursuing. The question that your Honor is getting to is in the event that the Court does conclude that there is an adequate allegation that they committed a tort in the United States, what scope of claims then proceed. Is the claim that proceeds limited only to those tortious acts that were committed here, or would the plaintiffs be able to pursue claims related to a broader spectrum of support both within and without the United States? And, your Honor, I would say that it's unnecessary to reach that conclusion at this juncture.

THE COURT: I agree with you, but that isn't the The issue is whether or not it is trying to establish whether the exception to immunity exists, you have to demonstrate a tortious act that it took place entirely in the United States. For that purpose, that's where you have to You can't demonstrate that exception relying on tortious acts that happened outside the United States, so you have to say I'm relying on this tortious act, I'm accusing this person, acting on behalf of the government, of doing this tortious act in the United States. That's the basis on which I say there's an exception. The tortious act that you rely upon to meet the exception cannot be a tortious act that happened outside the United States. It has to be a tortious act that you say occurred entirely in the United States. If you say to me in the United States one of these individuals provided

dollars to a hijacker so that the hijacker could carry out the attack, I would say that that qualifies as a tortious act that was committed in the United States. If you say to me a charity gave money to someone that was going to funnel money to the hijackers, but the charity gave this money outside the United States, that does not help you in meeting the exception.

MR. CARTER: The external acts would not help in meeting the exception, I think, only for purposes of pleading, your Honor. They may inform the plausibility of the allegations relating to the domestic torts, the U.S. torts.

THE COURT: They may make it more or less likely.

MR. CARTER: Correct, your Honor.

THE COURT: And one could consider that, if that's consistent with the kind of activities happening within the United States. But the tortious activity you have to rely upon is in the United States. I'm not sure how you allege that Basnan and Hussayen are employees or officials of the Saudi government. I understand your argument about Bayoumi and Thumairy being employed by the Saudi government, but I don't understand that there is any fact that would indicate the other two at the time of their activities were employees of the Saudi government.

MR. CARTER: Sure, your Honor. In the case of Basnan, the FBI reports that included in plaintiffs' appendix indicated that they have concluded that he was an agent of the Saudi

government in all likelihood being trained to take over Bayoumi's role.

THE COURT: But doesn't he have to be an employee or an official of the Saudi government?

MR. CARTER: Your Honor, I'm using the term "agent" interchangeably.

THE COURT: I'm not, because you can be an agent for someone under strict agency law and not be an employee. The statute says they have to be an employee or an official.

That's why I asked. There may have been someone who was a nonemployee or nonofficial that they solicited to do an act, but that's not what the statute allows. They may be an agent in that sense, but if they're not an employee or official, is it your position that they qualify as meeting the exception, their conduct qualifies as meeting the exception to immunity?

MR. CARTER: Your Honor, I think agents in the legal

THE COURT: I know, but the statute doesn't say agent. It says official or employee. It says the requirement is that the action be taken by an official or employee. You don't

agree that that's what's required?

sense do bind their principals.

MR. CARTER: I'm just suggesting, your Honor, that it may not be that narrow. For instance, clearly a foreign state can be held accountable for the actions of its alter ego, even though they don't mention the term "alter ego" in the tort

exception.

THE COURT: Because alter ego, even if that is appropriate, means you are the same as the government. That's what alter ego means. It means in any context. If you're an alter ego of the corporation, that means you are the corporation. This is not what the statute is suggesting. These individuals aren't alter egos. These individuals are individuals that you say that you want to attribute their conduct to the government such that the government is responsible in a way that it loses its immunity. Doesn't the statute say to do that, you have to attribute it to agents who are employees or officials of that government? Is that not correct?

MR. CARTER: Your Honor, I'm candidly not sure whether or not there's any holding denying the applicability of an exception where an agent acts, but I think it's relatively unimportant here because the allegation is that Thumairy is an employee and official, that Bayoumi is an employee official, that Basnan was being groomed to take over Bayoumi's job, and al-Hussayen filed a motion to dismiss in the early part of these proceedings where he said I was an official of the Saudi government at all material times and I'm seeking immunity because the claims arise from activities that I was carrying out in my role as an official. So that's the basis for arguing that all four meet that textual requirement your Honor has

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Your Honor, if I may briefly turn to the kingdom. First of all, your Honor, once the very well documented and credited allegations concerning the activities of Bayoumi, Thumairy and others are credited, the entire tort rule falls away and the kingdom effectively acknowledges as much in their brief because they don't argue that they're not, the entire argument proceeds on the basis that the Court disregard those allegations. The same thing is true for their discretionary function argument. They don't try to defend the acts of Thumairy and Bayoumi in supporting the hijackers as discretionary activities protected under the discretionary function exclusion. They simply say the Court should disregard them entirely, and that's for good reason. Neither Bayoumi or Thumairy are imbued with the kind of high-level policy-making decision and authority that the discretionary function exception was designed to shield. They're operational level employees and so the discretionary function exclusion isn't implicated by their conduct here.

Additionally, the nature of their conduct, providing direct aid and support to terrorists, simply can't be encompassed within the scope of the kinds of policy-making functions the discretionary function clause was designed to protect. So the allegations relating to Bayoumi and Thumairy cause the discretionary function argument to fall away as well.

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THE COURT: I read that in your papers and I assume you're alluding to it because they're crimes. I'm not sure I follow, nor do I see in the cases that you've cited a specific holding that simply because you commit a crime it falls outside of a discretionary act analysis. If I give you \$10 and tell you I need a car for tomorrow and I'm your boss and you take the \$10 and you put it in your pocket and you go steal a car and you bring it to me, how is that somehow outside the discretionary act simply because your stealing the car was a crime when it was clearly an act of discretion? You made the decision. I didn't tell you to steal a car. You went out and stole the car and you brought it to me and now I'm driving around in a stolen car without knowing it. I'm not even sure why that would even policywise make sense, but I don't see anywhere where the court either says specifically or implies that a person can't exercise discretionary acts because they are illegal, so therefore, because the discretionary-level employee has such discretion about how to do it, if they choose an illegal way to do it, that somehow strips me of my immunity. I wasn't able to follow that, either the logic or see where the law says that that's the case.

MR. CARTER: Your Honor, that is the case, where employees of a government engage in acts that are illegal, they're acting beyond the scope of the discretionary function.

THE COURT: Why?

MR. CARTER: Your Honor, the Supreme Court held as much in the context of the Federal Tort Claims Act.

THE COURT: The Supreme Court did not say it strips an organization from immunity.

MR. CARTER: Your Honor, they've declined to grant immunity under the discretionary function exclusion where the acts committed by the employee are illegal, malevolent or against fundamental precepts of humanity. That's the language from the cases. The discretionary function exclusion operates to restore immunity for a narrow subset of otherwise tortious acts that involve a government employee's valid exercise of discretion in high-level policy-making related to economic or foreign policy. That's not at all what's engaged here.

THE COURT: All right. Again, I don't know. I didn't see in your cases, nor am I aware of any case that address the issue of immunity and the issue of whether or not the tort exception would apply that says that you do not have an obligation to demonstrate that it is a nondiscretionary decision, you're relieved of that burden because the act that the employee took that was within their discretion to take, the act that they took was an illegal act.

MR. CARTER: Your Honor, the issue is that implicit, and one of the requirements of the discretionary function exception, is that the act has to be of a type the exception was designed to protect. That's an implicit requirement.

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THE COURT: No, no. But it's not designed to protect. That's why I'm not sure I follow that. It's not designed to protect the act. It's designed to protect the sovereign. you want to sue the guy who took the act, that's a different question, but the question is is it appropriate. The rationale for the discretionary requirement is that it's not appropriate to strip the government of its sovereign immunity simply because one of its employees took a discretionary act which was not the policy or the direction of the sovereign, and so even an illegal act, if not more so, is not the policy or direction of the sovereign when that individual has the discretion. fact that they exercise that discretion to do an illegal act, the question is how does that strip the sovereign of sovereign immunity. What's the logic behind that? And again, I'm trying to understand the logic behind it because I understand that part of your argument, but I would be the first judge to ever say that, that sovereign immunity doesn't apply because you're relieved of your burden to demonstrate that this was a nondiscretionary act simply because you just say that it is a criminal act. I would be the first judge to ever say that. MR. CARTER: Your Honor, you would not be the first judge to ever say that.

THE COURT: Give me a case.

> MR. CARTER: Berkowitz.

Where they said that in the context of THE COURT:

sovereign immunity, that sovereign immunity does not require an examination of whether the act was discretionary or nondiscretionary if it is a criminal act. None of the cases say that, do they?

MR. CARTER: Liu certainly says that.

THE COURT: In the context of sovereign immunity?

MR. CARTER: Foreign sovereign immunity decisions,

Letelier and Liu, two of the decisions that have been cited at length, both turn on the principle where they involved extrajudicial killings, participation in extrajudicial killings.

THE COURT: Read me the language that would say that that is an exception to sovereign immunity rather than the examination of the discretionary function.

MR. CARTER: Your Honor, I don't have the <u>Liu</u> and <u>Letelier</u> decisions highlighted with that language in front of me. We can certainly provide it and we can provide a statement on this issue if your Honor would like. I think it's very telling, your Honor, that there's no effort on the kingdom's part in their briefs to defend, and carry their burden as the party seeking dismissal to defend the actions of al-Bayoumi and al-Thumairy on the basis of the discretionary function exclusion. They simply tell your Honor they don't matter and disregard them, but there's no argument that even if you credit them, they're discretionary. They don't go and even make that

argument because they're cognizant of these authorities.

THE COURT: Let's put aside whether or not the acts that they committed were legal or illegal. Do you agree that they were discretionary?

MR. CARTER: The acts that Thumairy and Bayoumi committed were not discretionary within the meaning of the Foreign Sovereign Immunities Act at all.

THE COURT: I'm not sure what you tagged on to the end of it. Why? Because they were illegal? Put aside their being illegal.

MR. CARTER: It also has to involve some valid policy-making decision grounded in economic, social or similar policy. There's no suggestion that they were engaging in these acts on the basis of furthering the kingdom's social policy. They don't have authority to do those things. The question, the separate question, your Honor, is whether or not their acts are attributable to the state.

THE COURT: So if the kingdom had someone to run its charity and that person was told it is your authority to decide who the appropriate individuals are to give money to, you would agree if they gave money to an entity and that was not an illegal act, that that would not overcome sovereign immunity to be able to sue the sovereign?

MR. CARTER: I'm just trying to think through the hypothetical, your Honor, for a moment.

1 THE COURT: Sure. MR. CARTER: Again, if they're giving to an entity 2 3 they perceive to be legitimate and they have no reason to 4 know --5 THE COURT: They who? 6 MR. CARTER: The charity is giving to an entity that 7 they perceive to be legitimate and have no reason and they're not trying to further a criminal enterprise, I don't think 8 9 there would be a basis to suggest that that conduct is in any 10 way tortious or that it necessarily runs afoul of the 11 discretionary function in terms of making those decisions. 12 THE COURT: The conduct might be tortious. 13 assuming that the conduct is tortious. 14 MR. CARTER: It might. 15 THE COURT: I'm assuming that the conduct is tortious but not illegal. If I gave money to a drunk driver to 16 17 drive home, would that be criminal conduct or not criminal 18 conduct? And I'm just not sure, when you say, oh, because it's 19 criminal, it changes the analysis. I'm not sure how you get 20 there. 21 MR. CARTER: Your Honor, the decisions again <u>Letelier</u> 22 and Liu --23 THE COURT: I'll look at them up here. 24 MR. CARTER: -- which have said that foreign countries

have no discretion to commit unlawful acts.

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THE COURT: Is that in the context of stripping them of sovereign immunity? MR. CARTER: That's in the context of determining that they were not entitled to sovereign immunity under the Foreign Sovereign Immunities Act, as well as the <u>USAA Casualty</u> decision. THE COURT: With regard to a discussion of whether or not it qualifies as a discretionary or nondiscretionary act? MR. CARTER: Correct, your Honor. <u>USAA Casualty v.</u> Permanent Republic of Namibia, Liu v. Republic of China and Letelier v. Republic of Chile all include discussions of this issue in the context of determining whether or not the discretionary function exclusion bars jurisdiction. THE COURT: Just give me one second because I thought I had the cases. Where are you quoting from? MR. CARTER: Your Honor, the exact cite, in the <u>USAA</u> Casualty case, is 681 F.3d at 113. THE COURT: 113? MR. CARTER: <u>Liu</u>. THE COURT: Just a second. What language did you quote? MR. CARTER: Your Honor, the decision in <u>USAA Casualty</u> case involved a finding --THE COURT: Just tell me what language. I have the decision in front of me.

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MR. CARTER: It's the language of the decision that speaks to, where there's an affirmative duty imposed by law for a party to have behaved in a certain way, a foreign state does not have discretion to deviate from that. THE COURT: I still don't know what language you're saying that says that if a person has the authority and is involved in discretionary acts, sovereign immunity does not apply if that employee commits, in exercising that discretion, an illegal act. MR. CARTER: Your Honor, the issue is that the structure of the tort exception provides there's no immunity for tort claims arising from the acts of foreign states or their officials and employees. THE COURT: Right. MR. CARTER: The discretionary function exclusion then says, but we will restore that immunity. THE COURT: Right. MR. CARTER: In cases in which the employee is engaged in the performance of an discretionary function. THE COURT: No. You said it incorrectly. Not that we will restore that immunity. That immunity continues to exist unless you demonstrate that it's a nondiscretionary act. MR. CARTER: No, your Honor.

sovereign immunity. They presumptively have the sovereign

That's why they call it exception to

THE COURT:

immunity.

MR. CARTER: Your Honor, it is their burden to come forward and demonstrate that the exclusion applies, their burden to demonstrate that the tort complained of involves the performance of a discretionary act. So it's their burden to restore their immunity on that issue. The allegations demonstrating that law prohibited these persons, these employees of the government from engaging in the activities that they performed, affirmatively establishes for the purposes of the plaintiffs' pleadings that the discretionary function exclusion does not apply.

THE COURT: I'll look at that.

MR. CARTER: Your Honor, the language that someone's just handed me from the <u>Liu</u> decision holds that the "discretionary function exception is inapplicable when an employee of a foreign government violates its own internal law and commits murder." The <u>Letelier</u> decision is "whatever policy options may exist for a foreign country, it has no discretion to perpetrate conduct designed to result in the assassination of an individual or individuals --"

THE COURT: Slow down.

MR. CARTER: "-- action that is clearly contrary to the precepts of humanity as recognized in both international and national law."

THE COURT: Could you tell me what page you're quoting

1 from. 2 MR. CARTER: The Letelier quote is from 488 F.Supp. at 3 673, and the Liu quote is from 892 F.2d at 1431, your Honor. 4 THE COURT: And you began where? 5 MR. CARTER: In Liu, it was the language holding that 6 the discretionary function exception is inapplicable when an 7 employee of a foreign government violates its own internal law. THE COURT: I'm sorry. What page? 8 9 MR. CARTER: I'm sorry, your Honor. I have one of our 10 briefs. 11 THE COURT: Oh, I see. 12 MR. CARTER: My apologies. 13 THE COURT: I'll just flag the page. I'll go back to 14 it. 15 MR. CARTER: Your Honor, briefly, with regard to the defendants' jurisdictional causation argument, here again we 16 17 have a problem of the Saudi government simply not engaging under the applicable standard. Courts, including this court in 18 its Havlish decision, have recognized that the caused-by 19 20 language of the tort exception merely requires a plaintiff for 21 purposes of establishing jurisdiction to plead some reasonable 22 connection between the defendants' wrongful conduct and the 23 resulting injury. 24 Now, the defendants resist that standard citing to a

more recent Supreme Court decision that does not involve the

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FSIA. It involves a criminal statute, and it did not involve an interpretation of the exact phrase "caused by." But the defendants argue that the Supreme Court in that decision reviewed phrases that they think are similar to the phrase "caused by" and concluded that they normally require but-for causation. And the problems here, your Honor, are first, none of these decisions involve the interpretation of the caused-by language of the Foreign Sovereign Immunities Act.

The additional problem, your Honor, is that those decisions all involved the interpretation of causation language in substantive statutes. Burrage was a criminal statute. other decisions involved RICO claims and others. The Foreign Sovereign Immunities Act is a jurisdictional statute, and it is that principle that lies at the heart of the decisions of the federal courts that the caused-by language merely requires some reasonable connection between the act complained of and the resulting injury. And so plaintiffs more than meet that requirement here, and this is not based on some unadorned allegation that the defendants' conduct was a cause of the September 11 attack; it's rather based on the specific allegations that describe the importance of the support provided by the defendants to the success of the September 11 attacks, as, for example, the allegations documenting that Hazmi and Midhar were ill-prepared for their mission in the United States and would need assistance in order to get settled and begin carrying out their activities.

Now, to quarrel with this is simply to disagree with the empirical findings of the 9/11 Commission on the point. It's to disagree with the conclusions of Congress in this very arena about what kinds of supports are material. They specifically identify in the Antiterrorism Act, for example, that providing lodging, transportation, financial services are forms of material support when given to a terrorist. And so plaintiffs' allegations more than adequately meet those standards.

Finally, your Honor, I'd just like to briefly address the claims arising from the activities of the charity alter egos of the government, and there's a few problems here again, your Honor. The kingdom has not filed any affidavit or otherwise raised any competent challenge to any of the allegations that are offered about the status of the charities as alter egos and their conduct in supporting al-Qaeda.

THE COURT: Doesn't the same rule apply, that that conduct has to be conduct that took place in the United States?

MR. CARTER: Yes, your Honor, and they argue that the allegations that the charity offices in the United States are insufficient, but the problem with that, your Honor, is this Court and the Second Circuit have already concluded otherwise. The individual U.S. branches of these charities appeared and filed motions to dismiss. The al-Haramain branch filed a

motion to dismiss, the U.S. branch of the International Islamic Relief Organization filed a motion to dismiss, the World Assembly of Muslim Youths filed a motion to dismiss, arguing all of the same things, that the allegations were conclusory, that there was no allegation to support a causal connection to the September 11 attacks, and the Court denied those motions and we've been proceeding with discovery against them since.

The Second Circuit likewise reinstated claims against officials of the U.S. offices of those charities in its 2013 decisions. It reinstated claims against Suliman al-Buthe, who was an official of the U.S. branch of al-Haramain, and it reinstated claims of Soulieman al-Ali, who was an official of the U.S. branch of the IIRO. And they indicated that the allegations pertaining to their conduct in directing the terrorist activities of those offices were sufficient to satisfy the pleading standard they were imposing for purposes of the personal jurisdiction analysis, which as your Honor knows, requires a very strong nexus to the September 11 attacks under the standard the Second Circuit has announced in this case. And so those factors are all satisfactory.

Again, your Honor, the kingdom tries to avoid these results by arguing that we haven't proven that the charities are alter egos as a primary matter. The problem with that is that there's ample evidence in the record, including the testimony of the plaintiffs' expert, documenting the precise

kinds of control activities that are relevant in determining whether or not an entity is an alter ego of a foreign state, and this ranges from the fact that they appoint their directors, provide virtually all of their funding, specific allegation that the embassies direct the activities of the charities in the countries outside of Saudi Arabia where they operate, the specific testimony of employees of the charities, they viewed themselves to be employees of the government, and a range of other very highly specific allegations that certainly give rise to a reasonable expectation that discovery might lead to relevant evidence, which is the Twombly standard the defendants themselves cite.

THE COURT: It's not clear to me what discovery you think is going to uncover.

MR. CARTER: Your Honor, again, this is a bit of the issue. If the kingdom had come forward and raised a specific factual challenge to one of our allegations, we would have come to the Court and said we want discovery as to that issue that they're attempting to contest. Now, the question is as the case proceeds, and counsel for the kingdom is alarmist about what the discovery might look like with regard to the question of jurisdiction, if your Honor were to find that a particular fact that is vital to the resolution of the jurisdictional dispute was insufficiently developed in the record, let's say, for example, your Honor concluded that Bayoumi's status as an

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agent and employee of the government was a critical factor that seemed undeveloped in the record, and again, we disagree because it's clear from the record that he is. But even assuming your Honor thought that was undeveloped, the Court would then say I want discovery as to that issue, which is why we framed our request in that way. We don't want pervasive discovery of every issue pertaining to this for the purposes of jurisdictional.

THE COURT: The Court doesn't want discovery, it's the party that wants discovery. You present to me what you say is a significant factual averment from the averment of facts that you say meets your burden. Either it does or it doesn't. You don't say to me there's something that you don't know or that you can't demonstrate because they have the information and you That's not to say, Well, if you disagree with us, then just open the door to discovery. That's not particularly useful for me because I see no basis for further discovery, nor do you. You say that you have what is sufficient and pretty much whatever you're going to get. You don't articulate anything on any issue that you would anticipate that you and the Court are going to be more knowledgeable about if I end up disagreeing with you that your 100-page additional averment of facts, plus the original complaint and what developed over the last decade, somehow I should think of something that I would say at this point, well, I think maybe you can find some more

information about this or I'll give you jurisdictional discovery. It seems to me that you haven't even taken that position. You've taken a fallback decision, that's it. You say if I lose, give me discovery. That's all you're saying.

MR. CARTER: No, your Honor. I think the position we're taking is that because the kingdom has failed to raise any competent factual challenge under the standards applicable in FSIA disputes, our allegations are to be accepted as true and we think that they are more than sufficient to carry our burden on every point, and so the appropriate result is for the Court to deny the motion to dismiss outright on the basis of the record, and that's a product of their decision not to raise a competent factual challenge, your Honor.

THE COURT: If I say that you are deficient in any way, I should rather than dismiss just give you discovery on that issue? That's basically your argument.

MR. CARTER: I think that the approach the Second Circuit undertook with regard to the personal jurisdiction appeals is instructive on this point. There were a number of places in which they said that essentially the allegations gave rise to an inference, for instance, that Dallah Avco had engaged in tortious activity giving rise to the September 11 attacks and they said we think that discovery as to the nature of their relationship to Bayoumi might push this over the edge and establish jurisdiction, they're very close and this might

push it over the edge, and so that's the circumstance in which we'd be seeking discovery, your Honor.

THE COURT: If that was my determination, I might give more serious consideration to giving discovery, but unless you can articulate for me, either now or then if I decide that it's insufficient, in what way you think that discovery would be revealing and determinative and reverse the decision on that issue, I don't think that you've made a sufficient record now to simply say that if I lose give me discovery.

MR. CARTER: Your Honor, I apologize. I understand now. Let me give you concrete examples of how discovery might further inform the record. We know from the 9/11 Commission report that they had the opportunity to interview Fahad al-Thumairy, Omar Bayoumi and Osama Basnan and that the productiveness of that interview was significantly impaired by the conclusion that those principals in this investigation had lied to them throughout. There was an additional problem that Thumairy was sitting next to a representative of Saudi intelligence who was whispering in his ear throughout the interview. And so were there any concern in the Court's mind about whether Bayoumi and Thumairy knew one another and were working in concert with one another to support the hijackers, the depositions of those individuals would clearly further inform the record on this point.

THE COURT: Because you think they're going to give

you different answers than they gave before?

MR. CARTER: I think that they're not going to have the benefit of having a Saudi intelligence officer whisper in their ear while they're testifying. I think we're going to have the benefit of being able to proceed pursuant to the Federal Rules of Civil Procedure and the protection it affords, which the commission did not.

THE COURT: What is your wishful thinking in terms of what they would say?

MR. CARTER: Your Honor, I think our wishful thinking is simply to document the denials, for instance, Thumairy's denials of knowing Bayoumi are demonstrably false based on a huge spectrum of evidence, which is the conclusion the 9/11 Commission reached as well.

THE COURT: How would I anticipate that you're going to demonstrate that by a deposition of them? They're not going to break down and confess to you that fact.

MR. CARTER: Your Honor, again, the fact finder's conclusion that they systematically lied on material aspects in dispute may itself prove to be affirmative evidence demonstrating their guilt.

THE COURT: We already have that. We already know that.

MR. CARTER: Your Honor, I agree with you that the record establishes that point. I do.

THE COURT: Again, you would have to articulate to me what would be the usefulness of further discovery on this issue in terms of what you anticipate you hope to find and how that would supply any missing relevant fact if I were to determine that this record did not support that assertion.

MR. CARTER: Your Honor, let me give you another example. Again, we've alleged and provide very specific facts in support of our claim that the charities are alter egos. If your Honor feels that there is any discrepancy in the record on that point, discovery concerning the nature of the relationship of the charities to the government, how money flowed between them, the role of the government in appointing employees to the charities, the role of the government in directing how they carry out their activities would certainly fill up any potential gaps in that question. It is an issue we've been attempting to pursue in the discovery as to the charities themselves, but as Judge Maas could say the discovery as to the charity has been punctuated by a number of problems.

There has been defaults entered, for instance, against the al-Haramain Saudi headquarters based on discovery violations. There have been a number of motions to compel filed by plaintiffs granted as to other of the charities, so it may very well be that the direct discovery as to the kingdom would shed light on those issues. But again, your Honor, we think it more than documented in the record that we carry our

burden on that at this stage.

Thank you, your Honor.

THE COURT: Let me try to figure out how much longer we're going to go and whether I should give my court reporter a break.

MR. KREINDLER: Your Honor, I just need a couple minutes. Listening to the dialogue between you and counsel, there are three points I want to make that will take not more than five minutes and then five minutes on Iran.

THE COURT: I want to give them an opportunity to reply if they have anything.

MR. KREINDLER: Sure. I can sit down now or just say what I want to say in three minutes on this topic following some of the comments made by my partner.

There are really three points I want to make, your Honor. There is maybe a dance or a distinction that we've heard today between the Kingdom of Saudi Arabia and high Saudi officials and Saudi officials, and the point I want to make is this, your Honor: 35 years ago, the whole world changed. In Saudi Arabia, radical fundamentalists took over the mosques, scaring the Saudi government. There's a revolution in Iran, the Shah is deposed, radical fundamentalists are in control. When the Soviet Union invades Afghanistan, radical fundamentalists eventually defeat the Soviet Union. Ever since then, in Saudi Arabia, two things have been happening at the

same time. The Kingdom of Saudi Arabia depends on us. When Saddam Hussein invaded, we saved them. We supplied billions of aid to the Kingdom of Saudi Arabia. At the same time, to remain in power and for individuals in Saudi Arabia to get higher positions and higher power, you have to have the support of the fundamental Islamic mullahs. So at the same time the country is depending upon us, Saudi officials are pleasing the mullahs by helping al-Qaeda. That's just a basic fact that pervades our whole policy.

THE COURT: But that's not the record before me on this motion, nor is that a determinative factor in terms of my legal assessment.

MR. KREINDLER: The point I want to make, your Honor, is we're here dealing with the motion and the law. In the political process, while sometimes the government will call the Kingdom of Saudi Arabia and other times make a distinction between the kingdom and Saudi officials, that's for political reasons. Here, as Sean laid out, we've met our burden, I believe.

The second point I want to make is this, very briefly. Al-Qaeda could not do the 9/11 attack alone. You have these Saudi terrorists who don't know how to fly, don't speak English, would stick out like sore thumbs and probably get arrested long before the attack, unless they had an intelligence organization, a state supplying support, and Sean

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has detailed what Saudi Arabia did to supply that cover, that secret support that let them learn English, live and not be detected until the support was done.

The third point, which bears upon this since we talked about the entire tort and what's in the United States, I'm kind of simple about this, Judge. Most of the time when we deal with entire torts, it's an embassy driver who gets drunk and hits a pedestrian at an intersection. That's the typical case. In a case like that, say it was Great Britain's driver who hit a pedestrian who was drunk, if the plaintiff introduced evidence that the driver purchased single malt scotch in the London airport or a year before coming over was arrested for drunk driving and had all these other instances, the things that happened outside the United States go to the proof of what was happening inside the United States, and we've given you a long record on the support that Saudi Arabia funneled to al-Qaeda through charities all around the world so that you can be certain that the entire tort done in the United States that caused 9/11 was done intentionally, deliberately, as part of That's why we've presented all the things outside the plot. the United States.

That's all I have to say on this topic. You might want to hear from Mr. Kellogg and then I just need five minutes on Iran.

THE COURT: Yes, sir.

MR. KELLOGG: Your Honor, I'm going to be extremely brief. I'm not going to respond to Mr. Kreindler's attack on the kingdom. As your Honor noted, this is a legal issue based on legal principles, not a political seminar. And I think the attack on the kingdom, an ally of the United States, is really quite inappropriate. I want to make only three points:

As I predicted, Mr. Carter did not mention the Saudi High Commission. As I said at the outset, I think it's absolutely clear that they're not in this case.

The second point I wanted to make, Mr. Carter repeatedly says the Court has to take the allegations as true, and it is correct that in the In Re Terrorist Attack 2013 decision, the court started out with the general principles that you look at the allegations in the complaint and you assume they're true and you take the allegations, but then it went on to say in the specific FSIA context, where a sovereign nation denies the allegations and claims immunity, that, and I'll quote again, "the plaintiff has the burden of going forward with evidence showing that under the exceptions to the FSIA immunity should not be granted."

Evidence, competent admissible evidence. If

Mr. Carter had any competent admissible evidence, he would have

been waving it around this courtroom. Instead, he has hearsay

statements by people without direct knowledge. He has

anonymous sources contradicted by the findings of the 9/11

Commission, the department of justice, the 9/11 staff and the FBI and the most recent review of the 9/11 report that took place just in March here and still confirmed that there is no evidence to support any of these allegations.

The third point I'll make, the charities Mr. Carter mentions that are still before this Court, the IIRO, the Muslim World League, etc., those are all NGOs. Those are nongovernment organizations. They did not plead FSIA immunity, so the fact that the Second Circuit kept them in the case based on the allegations there is irrelevant to the issue of whether you can somehow penetrate through these nongovernmental organizations to try to hold the kingdom accountable for the 9/11 attacks. There are so many tenuous steps in that analysis that it can't possibly satisfy the FSIA. And the law is quite clear, you have to show, to establish alter ego status, that the kingdom is directing the day-to-day operations. There are no allegations of that. There is no evidence of that whatsoever.

In short, we would ask the Court to finally dismiss this. Mr. Carter has again made it clear they're not asking for any particular jurisdictional discovery. They want full merits discovery. They have not met the burden of going forward with that.

THE COURT: Thank you.

MR. KRY: Your Honor, Robert Kry, counsel for Dallah

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Avco. We weren't expecting to enter an appearance here on this motion today, but there were a couple statements made during argument that were prejudicial to my client's interest. I was wondering if you could indulge us.

THE COURT: I'm not sure how it prejudices your client since your client doesn't have an outstanding motion.

The issue is statements were made suggesting MR. KRY: that Dallah Avco employed Omar al-Bayoumi. He was a technical or nominal employee, and the only point we wanted to make is that there hasn't been any briefing on Saudi labor law. working with the Saudi labor expert who we expect to be able to convince your Honor that there is no employment relationship there at all. The test under Saudi law is supervision and There is no conceivable sense in which Dallah Avco direction. supervised Omar al-Bayoumi's activities or directed his activities. It was a payroll processing entity and so it paid the salary and then got reimbursed for it. We expect to be able to prove that through factual evidence, through expert testimony. Right now our client is still in discovery, so it will be a little while before that's teed up, but we would ask that as the Court considers this motion, we're not weighing in on any of the issues that Mr. Kellogg raises, but bear in mind that that is a disputed issue, a vehemently disputed issue, from Dallah Avco's point of view and we expect to be able to prove that to the Court.

THE COURT: I think that came through.

Did you have one last point?

MR. KREINDLER: Your Honor, yes. Not on this, on Iran.

THE COURT: Yes.

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MR. KREINDLER: I just thought I'd take a couple minutes to spend a little time with the Court on what we're going to do and why and so you can see our thinking behind what's coming up with Iran.

As your Honor will remember, I think now three years ago, you entered judgment in the Havlish action against Iran. You heard evidence that Iran's intelligence organization and Hezbollah cooperated with al-Qaeda and then Iran provided assistance to al-Qaeda members transiting Iran before and after the 9/11 attack. So you entered a liablity finding on the 47 death cases in Havlish. You also received damages information on those cases and awarded amounts between 32 million and 335 million for an aggregate of \$6 billion. There have been hundreds of other default judgments against Iran, for the Khobar Towers, the marine barracks bombing. I'm sure your Honor is aware that in Ashton and in Federal, we moved for a default judgment on liablity only at this point in time, and I'd like to tell you why we did that and what we hope to do next.

The reason, quite simply, is this. Reading the

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newspaper, a lot's going to happen between the U.S. and Iran over the coming months, and our approach to the case all along, for everything we've been doing for 14 years, and really going back 27 years to PanAm 103, it's been our approach that we in court have to act in accordance with the Administration and the State Department and Congress when it comes to Libya, Iran or any other country. Just like with PanAm 103, a good result, which took 20 years, it could only occur when we were on the same page with Congress and the Administration.

What we foresee happening with Iran is this, in now less than 60 days, Congress is going to vote on the deal, and most people believe that it will go through. If it goes through, sanctions will be lifted and money will be flowing to Iran on oil company deals and others, and you have all these judgments that could attach those funds to satisfy the judgments. Because of that, personally, I, my colleagues and the other lawyers who are involved with Iran all think that there may be an effort in the future to resolve cases against Iran so that you don't have judgment creditors seeking to interfere in oil contracts and other things. The reason we've moved for liablity only at this point in time is twofold. we sought large damage awards, in Ashton, we have 857 deaths, 1,750 injuries, and if we do the Havlish sort of math, that could result in \$150 billion in judgments against Iran, and we're cautious because we don't want to do something at this

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point in time that might interfere with diplomacy with Iran and what the Administration and State Department want to do. So that's why we're doing it in two phases, for liablity only, and we're hoping that when your Honor has the time you'll be able to enter that default on liablity only because it's the exact evidence you've already heard on Havlish.

Now, the other component of what we're doing is this. In Havlish, you dealt with 47 deaths. In Ashton, it's 850, 20 times the amount, and almost 2,000 injury cases and we don't want to overwhelm the Court and ourselves with huge damages information, particularly when we expect that all the terror cases will eventually be resolved on an equal per-decedent basis, like the \$10 million in PanAm 103. So you have the default on liablity and we hope that when that's entered, we will be before you with the default on damages, but our present thinking, both to accord with what we see diplomatically and, frankly, what's most effective, is to present something where we ask for a default on a common number, if you take the lowest consortium award in Havlish and pain and suffering and interest and do something like that across the board. So while we're here together, I thought I'd take these five minutes just to lay out what we've done, what our present thinking is and what we anticipate doing over the coming months.

THE COURT: Thank you. What I'm going to do is let's go ahead and schedule our next conference, say, for January 14.

We'll see where we are. Continue to work with Magistrate Judge Maas in moving forward. We'll move these motions out of the way and then we'll see where we are. In that time if we need to meet before then, just send me a letter and quick response and we can convene before then. But otherwise, we'll anticipate a January 14 conference at 10:30, unless there are no issues to address at that time. Thank you, everybody. (Adjourned)